

# Stormwater Advisory Commission Kickoff Meeting

February 22, 2018

# Credits

- Kimberly Brewer, Tetra Tech
- Nora Deamer, NCDEQ

# Goals

- Broadbrush overview
- Introduce near term/frontburner task at hand
- Identify topics for longer term/backburner consideration

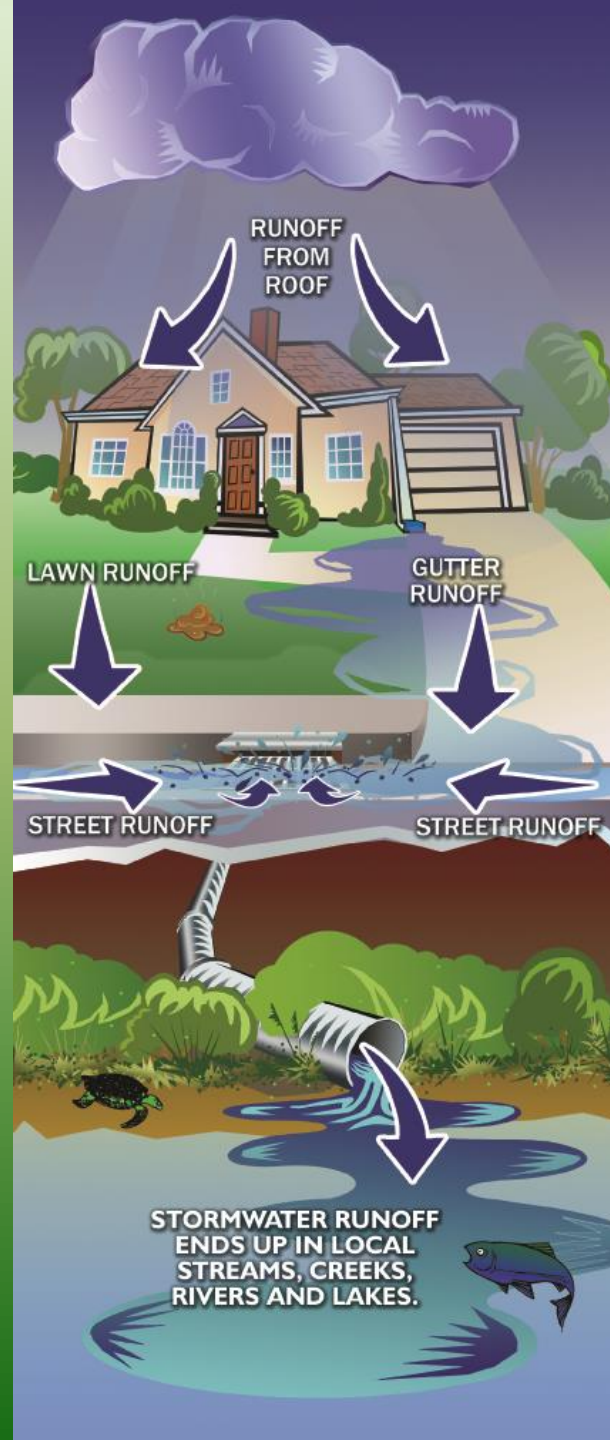


# Challenges

- Impacts to ecosystems....
  - Water quantity....
  - Water quality....
- Impacts to people/property, infrastructure....

# What is stormwater

....



# What is stormwater... runoff....

Typical pre-development conditions:

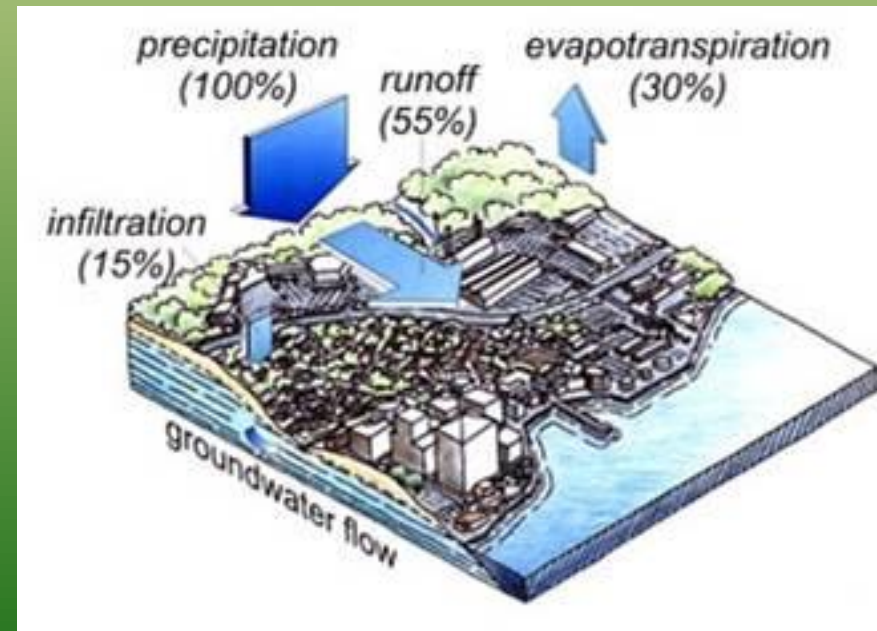
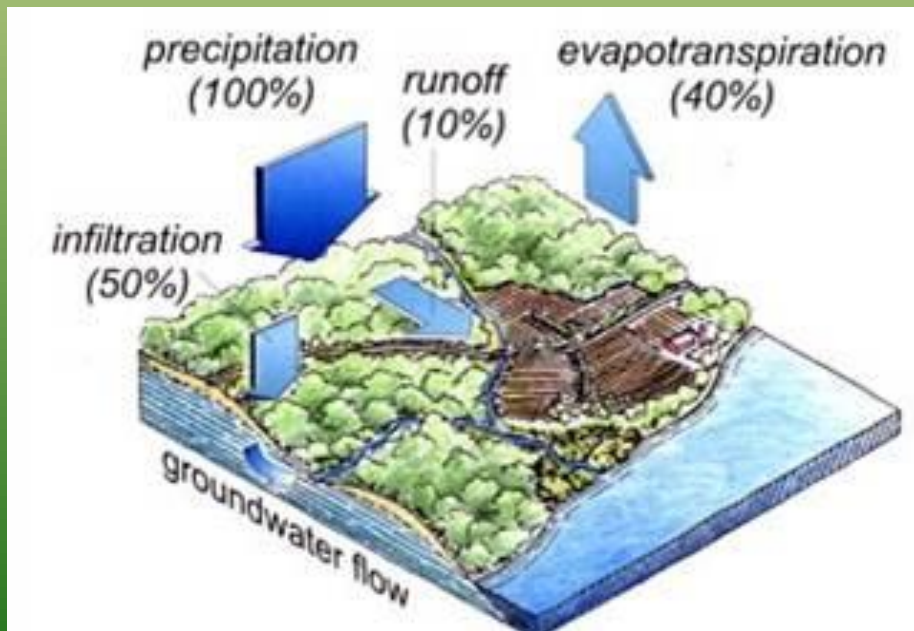
Runoff = 10%

Infiltration = 50%

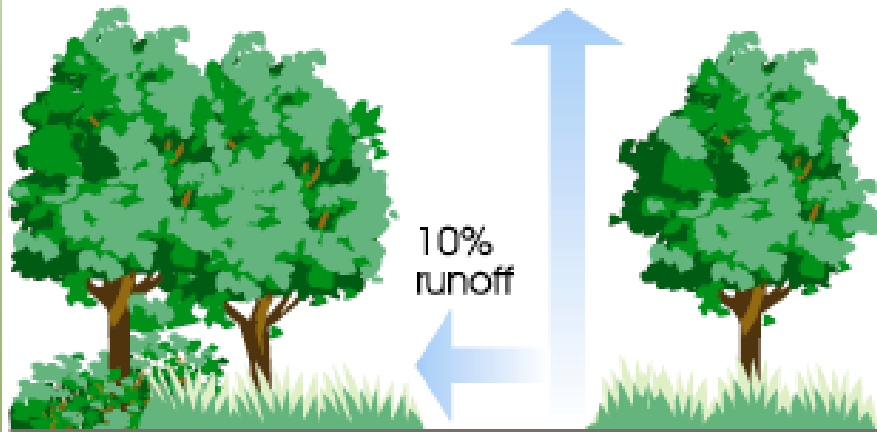
Typical post-development conditions:

Runoff = 55%

Infiltration = 15%



40% evapotranspiration



10% runoff

25% shallow infiltration

25% deep infiltration

**Natural Ground Cover**

38% evapotranspiration

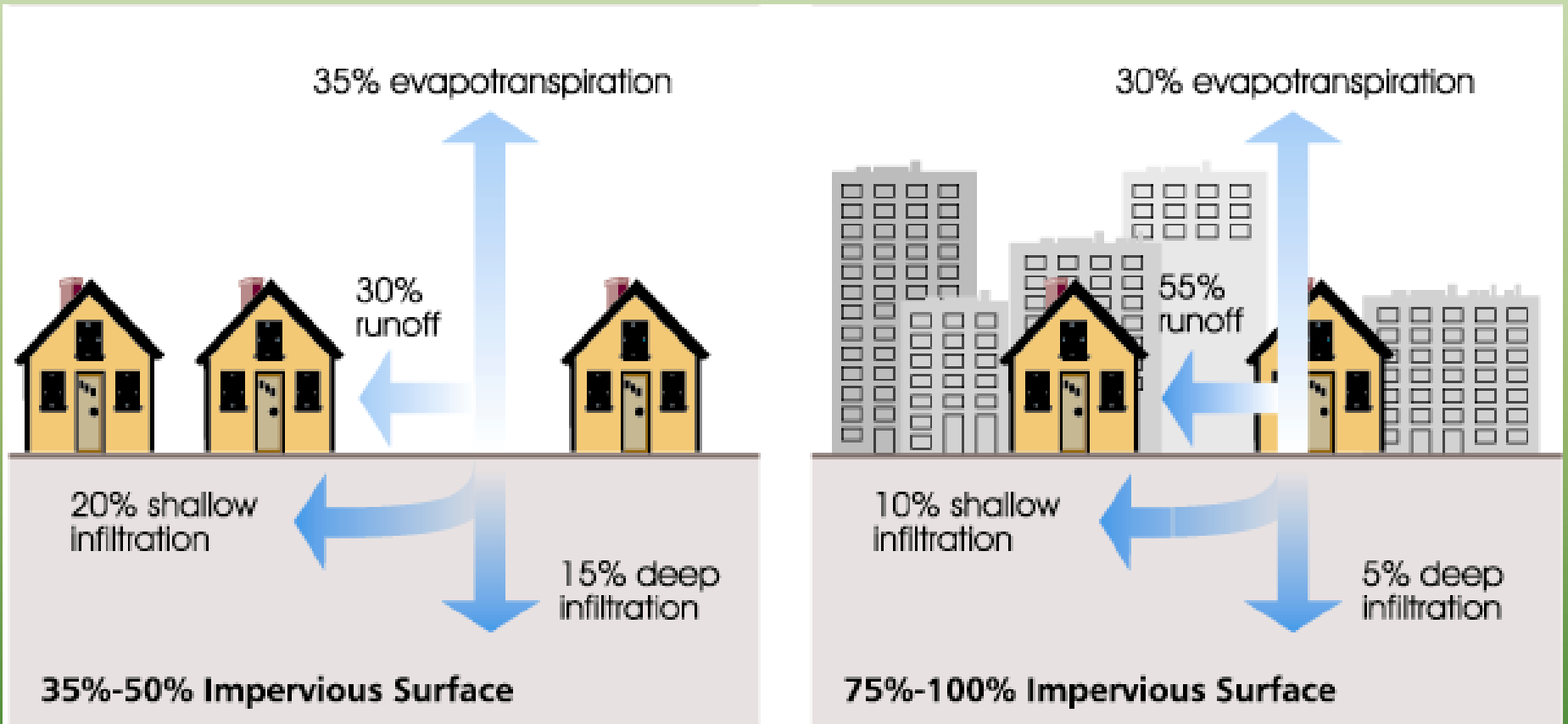


20% runoff

21% shallow infiltration

21% deep infiltration

**10%-20% Impervious Surface**





# Changing Hydrology Effects

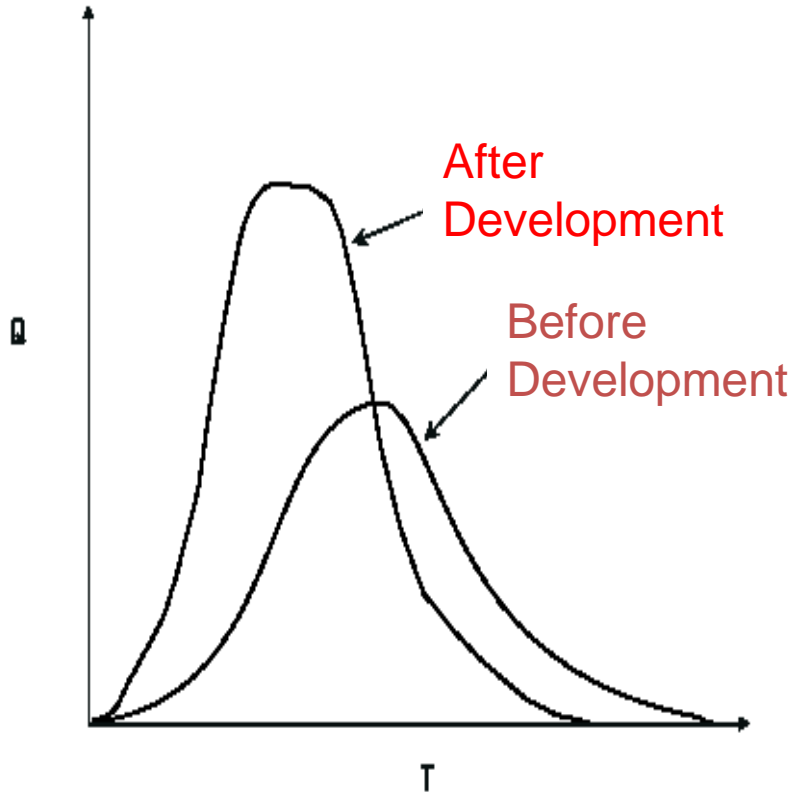


Figure 1.4. Hydrologic Alterations Due to Site Development

- Forces more water (energy) more quickly
- Physically damages stream channel

# What is Stormwater....

## Increased

- Impervious surface
- Runoff volume
- Runoff velocity
- Stream bank erosion
- Stream channelization
- Soil disturbance
- Soil compaction

## Decreased

- Vegetative cover
- Riparian buffer zones
- Soil infiltration
- Water Quality
- Aquatic Habitat
- Groundwater base flow rates
- Drought stream flow rates

# What is stormwater...water quality

## Increased

- Stream bank erosion
- Sedimentation\Turbidity
- Water temperatures
- Conductivity
- Pollutant Concentrations (nutrients, pesticides, oils, metals)
- Bacterial loading (animal and human waste)
- Algal/Periphytic growth
- Water supply treatment cost

## Decreased

- Aquatic habitat
- Aquatic biodiversity
- Aquatic health & reproduction
- Dissolved Oxygen



Water Quality  
Management

Erosion Control

**Stormwater  
Management**

Stream Channel  
Integrity

Flooding and  
Drainage

# Muddy Water Watch Project

## PROTECT OUR STREAMS FROM SEDIMENT POLLUTION



Join Haw River Assembly  
and Orange County's  
Erosion and Sediment  
Control

team to learn how to  
identify sediment  
pollution and defend  
the water quality of  
the streams in  
our watershed.

**September 6/ 6-8 PM**  
**NC Botanical Gardens**  
**Joslin Classroom C (107)**  
**100 Old Mason Farm Rd.**  
**Chapel Hill, NC**

Receive training on reporting potential  
sediment violations to county officials, and an  
information packet on local ordinances and  
regulations to protect our watershed.

[www.hawriver.org/projects/mww/orange](http://www.hawriver.org/projects/mww/orange)

# Stormwater challenges in Carrboro...







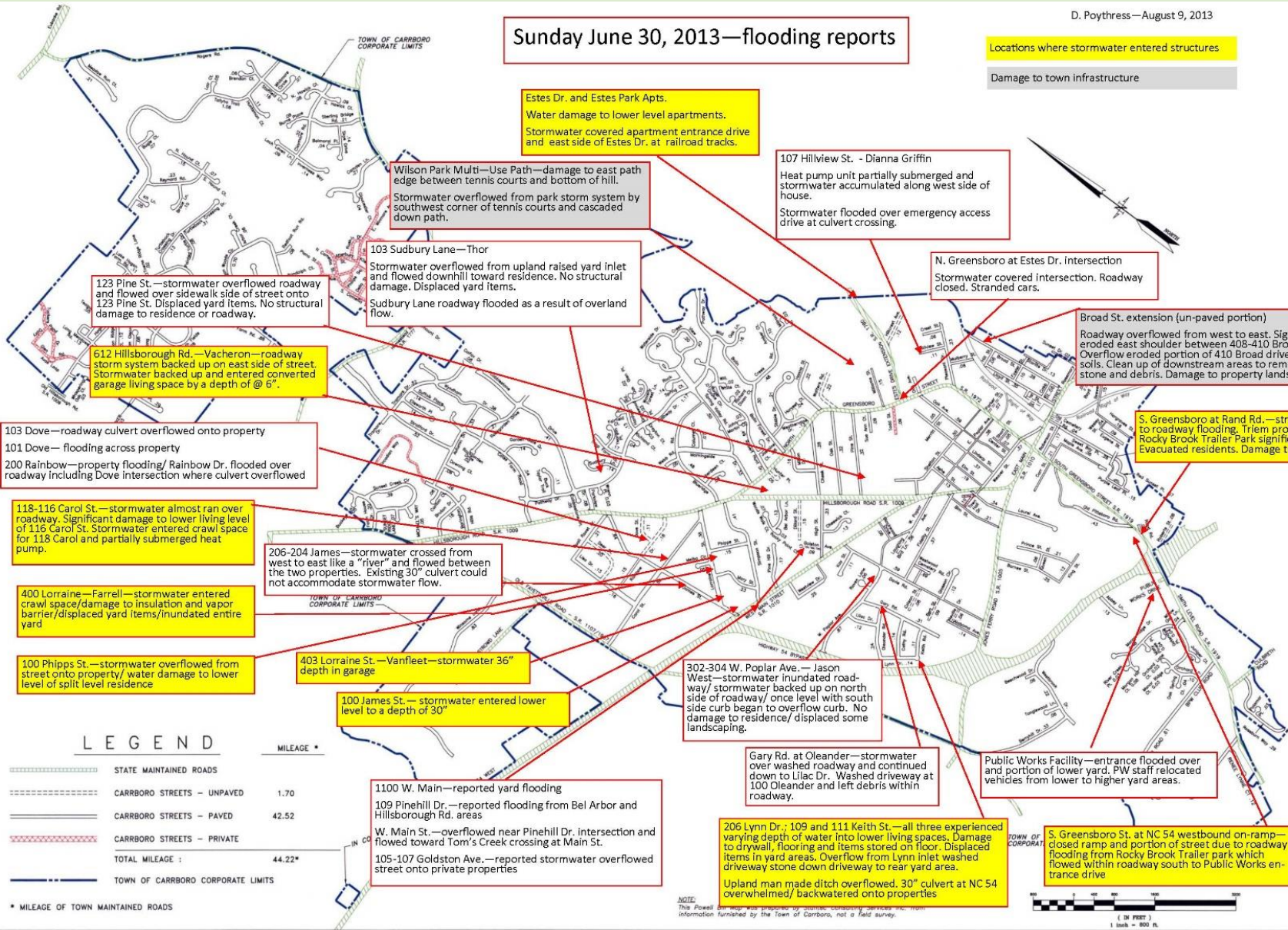
Public Works Drive Inlet – Erosion on Banking near PW Bldgs



# Sunday June 30, 2013—flooding reports

Locations where stormwater entered structures

Damage to town infrastructure



**Estes Dr. and Estes Park Apts.**  
Water damage to lower level apartments.  
Stormwater covered apartment entrance drive and east side of Estes Dr. at railroad tracks.

**Wilson Park Multi-Use Path**—damage to east path edge between tennis courts and bottom of hill.  
Stormwater overflowed from park storm system by southwest corner of tennis courts and cascaded down path.

**107 Hillview St. - Dianna Griffin**  
Heat pump unit partially submerged and stormwater accumulated along west side of house.  
Stormwater flooded over emergency access drive at culvert crossing.

**N. Greensboro at Estes Dr. intersection**  
Stormwater covered intersection. Roadway closed. Stranded cars.

**Broad St. extension (un-paved portion)**  
Roadway overflowed from west to east. Significantly eroded east shoulder between 408-410 Broad St. Overflow eroded portion of 410 Broad driveway soils. Clean up of downstream areas to remove stone and debris. Damage to property landscaping.

**S. Greensboro at Rand Rd.**—street closed due to roadway flooding. Triem property flooded. Rocky Brook Trailer Park significantly impacted. Evacuated residents. Damage to mobile homes.

**123 Pine St.**—stormwater overflowed roadway and flowed over sidewalk side of street onto 123 Pine St. Displaced yard items. No structural damage to residence or roadway.

**103 Sudbury Lane—Thor**  
Stormwater overflowed from upland raised yard inlet and flowed downhill toward residence. No structural damage. Displaced yard items.  
Sudbury Lane roadway flooded as a result of overland flow.

**612 Hillsborough Rd.—Vacheron**—roadway storm system backed up on east side of street. Stormwater backed up and entered converted garage living space by a depth of @ 6".

**103 Dove**—roadway culvert overflowed onto property  
**101 Dove**—flooding across property  
**200 Rainbow**—property flooding/ Rainbow Dr. flooded over roadway including Dove intersection where culvert overflowed

**118-116 Carol St.**—stormwater almost ran over roadway. Significant damage to lower living level of 116 Carol St. Stormwater entered crawl space for 118 Carol and partially submerged heat pump.

**206-204 James**—stormwater crossed from west to east like a "river" and flowed between the two properties. Existing 30" culvert could not accommodate stormwater flow.

**400 Lorraine—Farrell**—stormwater entered crawl space/damage to insulation and vapor barrier/displaced yard items/inundated entire yard

**100 Phipps St.**—stormwater overflowed from street onto property/ water damage to lower level of split level residence

**403 Lorraine St.—Vanfleet**—stormwater 36" depth in garage

**100 James St.**—stormwater entered lower level to a depth of 30"

**302-304 W. Poplar Ave. — Jason West**—stormwater inundated roadway/ stormwater backed up on north side of roadway/ once level with south side curb began to overflow curb. No damage to residence/ displaced some landscaping.

**Gary Rd. at Olander**—stormwater over washed roadway and continued down to Llac Dr. Washed driveway at 100 Olander and left debris within roadway.

**S. Greensboro St. at NC 54 westbound on-ramp**—closed ramp and portion of street due to roadway flooding from Rocky Brook Trailer park which flowed within roadway south to Public Works entrance drive

**206 Lynn Dr. : 109 and 111 Keith St.**—all three experienced varying depth of water into lower living spaces. Damage to drywall, flooring and items stored on floor. Displaced items in yard areas. Overflow from Lynn inlet washed driveway stone down driveway to rear yard area.

**Upland man made ditch overflowed.** 30" culvert at NC 54 overwhelmed/ backwatered onto properties

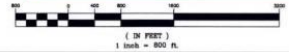
**1100 W. Main**—reported yard flooding  
**109 Pinehill Dr.**—reported flooding from Bel Arbor and Hillsborough Rd. areas  
**W. Main St.**—overflowed near Pinehill Dr. intersection and flowed toward Tom's Creek crossing at Main St.  
**105-107 Goldston Ave.**—reported stormwater overflowed street onto private properties

## LEGEND

	MILEAGE *
STATE MAINTAINED ROADS	
CARRBORO STREETS - UNPAVED	1.70
CARRBORO STREETS - PAVED	42.52
CARRBORO STREETS - PRIVATE	
TOTAL MILEAGE :	44.22*
TOWN OF CARRBORO CORPORATE LIMITS	

\* MILEAGE OF TOWN MAINTAINED ROADS

NOTE: This Powell Engineering map was prepared by electronic scanning services not from information furnished by the Town of Carrboro, not a field survey.



NO.	ISSUED FOR	D.



**Stan Poythress**  
STATE ENGINEER OF NORTH CAROLINA  
LICENSE # 14672

TOWN OF CARRBORO  
ORANGE CO. NORTH CAROLINA  
POWELL BILL MAP - 2013

202300104	1"=800'	1 OF 1
JOB NO.	SCALE	
CPR DESIGN		
CPR DESIGN		
CPR DESIGN		
16AUG2013		
DATE		

# Flood Impacts\*

<http://gis.ci.carrboro.nc.us/Carrboro/FloodEvents/>

<http://gis.ci.carrboro.nc.us/Carrboro/FloodReport>

# Report Flooding

Please tell us about flood events in Carrboro

## 1. Enter Information

### Date of Flood Incident



When did the flood happen (not when you are reporting it)?

### Date of Report



September 27, 2016 5:47 PM

Date reporting if no date for flooding available

### Address of Flood

120 Hideaway Lane

Address where the flood occurred--optional. You can specify the location below.

### Describe the Flooding

Describe what happened. For example, water overtopped the curb and flooded my yard.

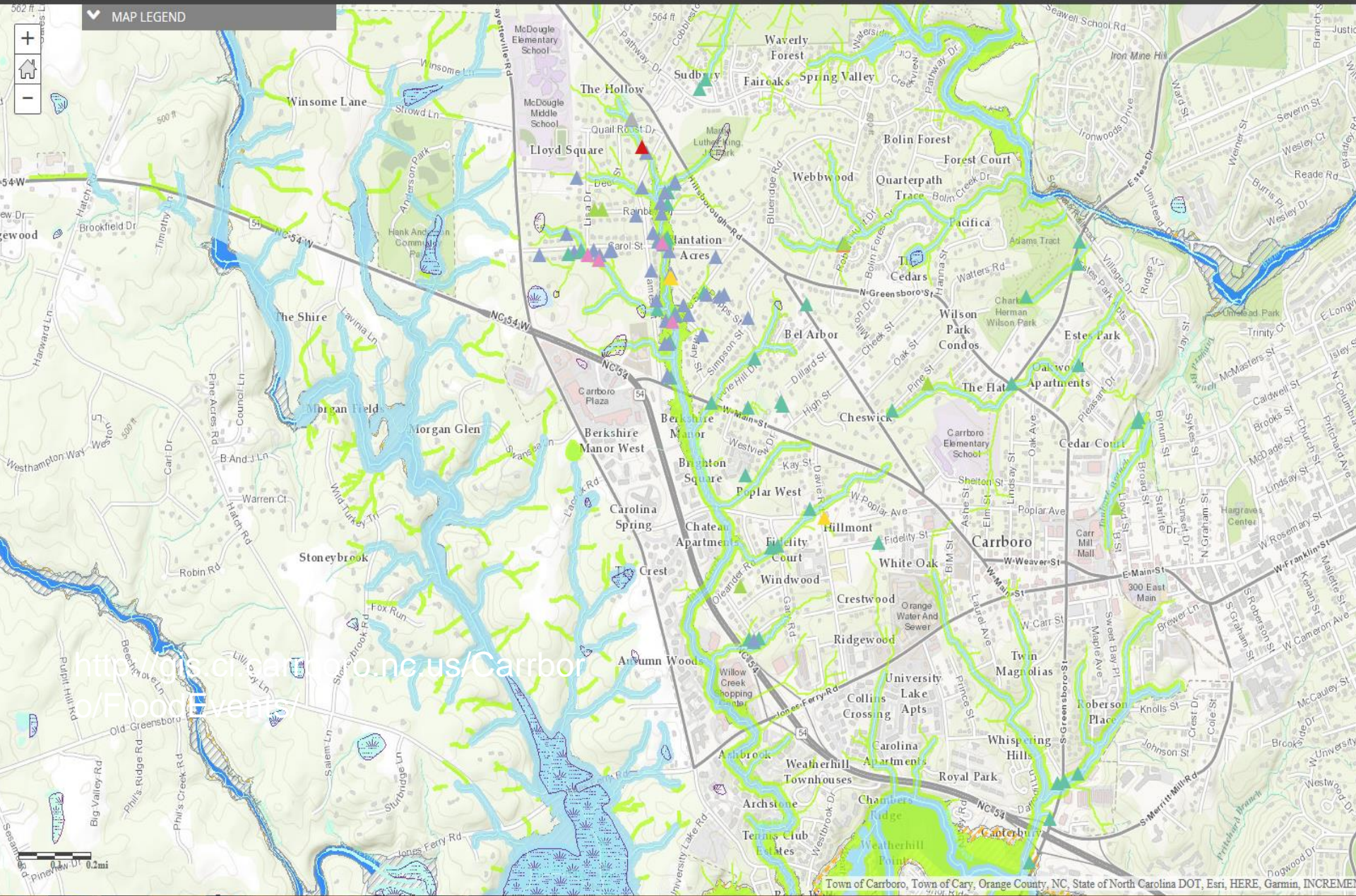
What happened? What flooded? 255 characters remaining

### What Caused the Flooding?

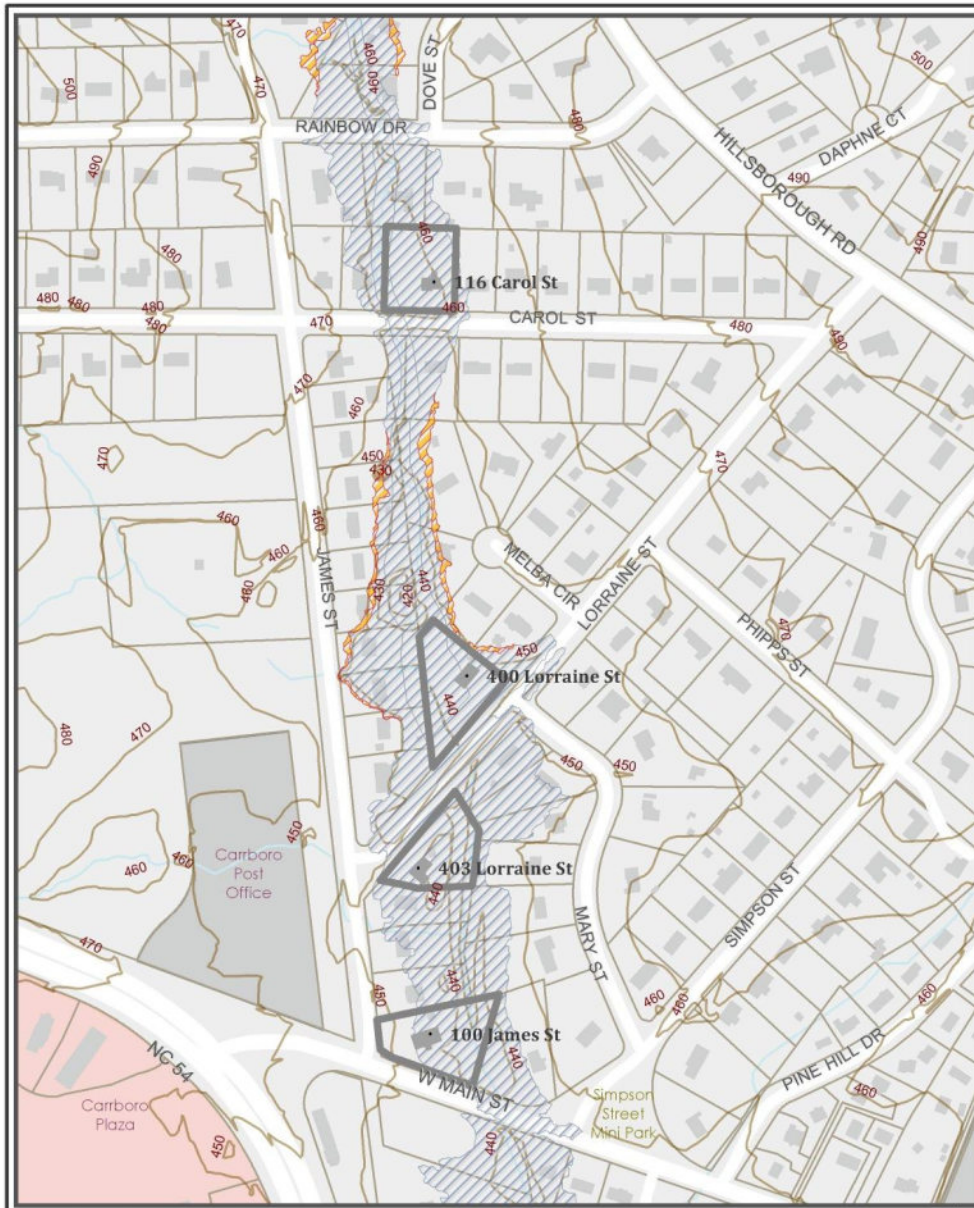
A culvert backed up, a stream overflowed its banks, etc.

# Flooding Events in Carrboro, NC

Reports of flooding in Carrboro from September 2012 to the present







### Location of Four Properties--HMGP Applications

HMGP-4167    Floodplain    500 yr floodplain    100 yr floodplain



1 inch = 300 feet

RAND  
S Greensboro ST

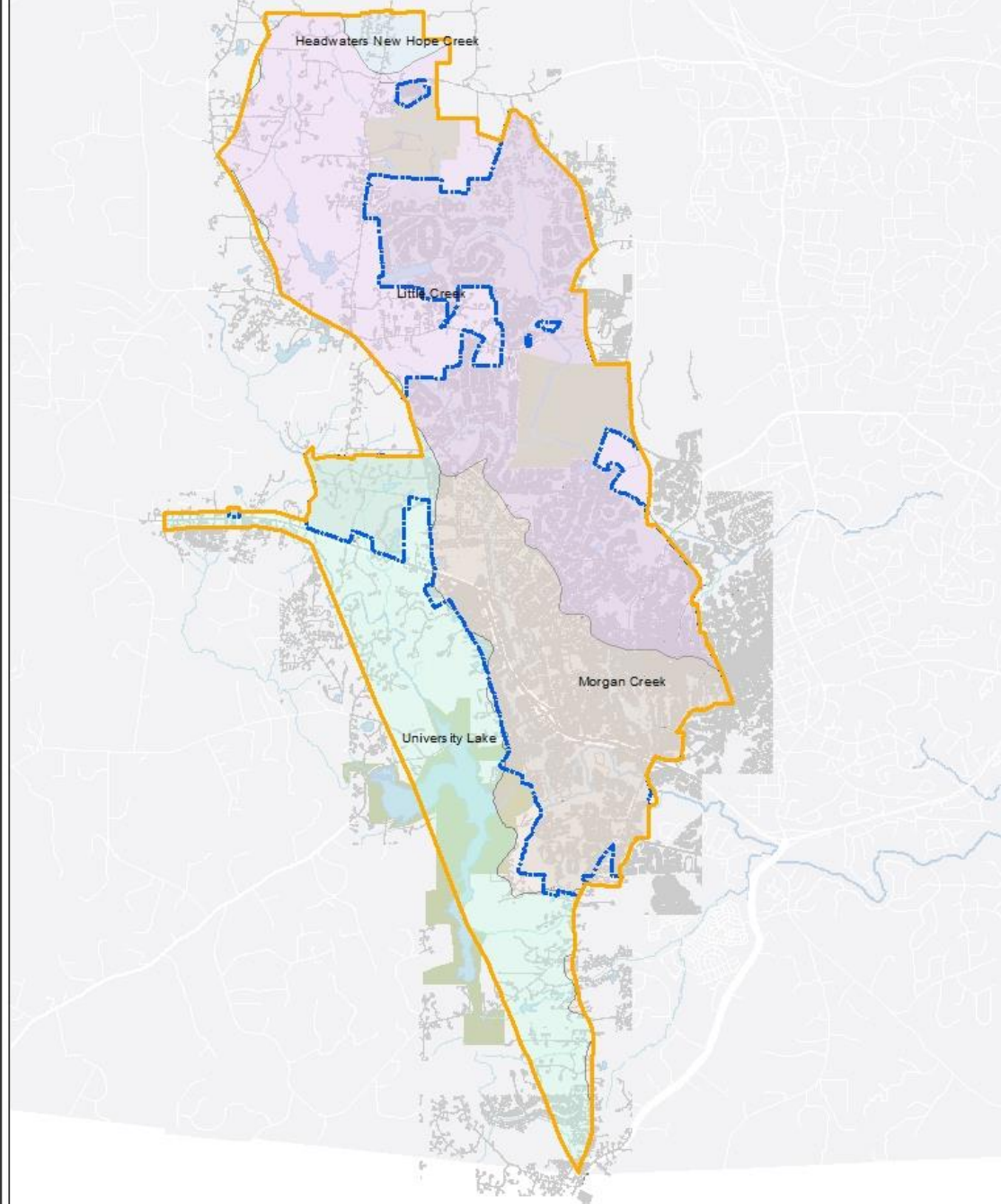






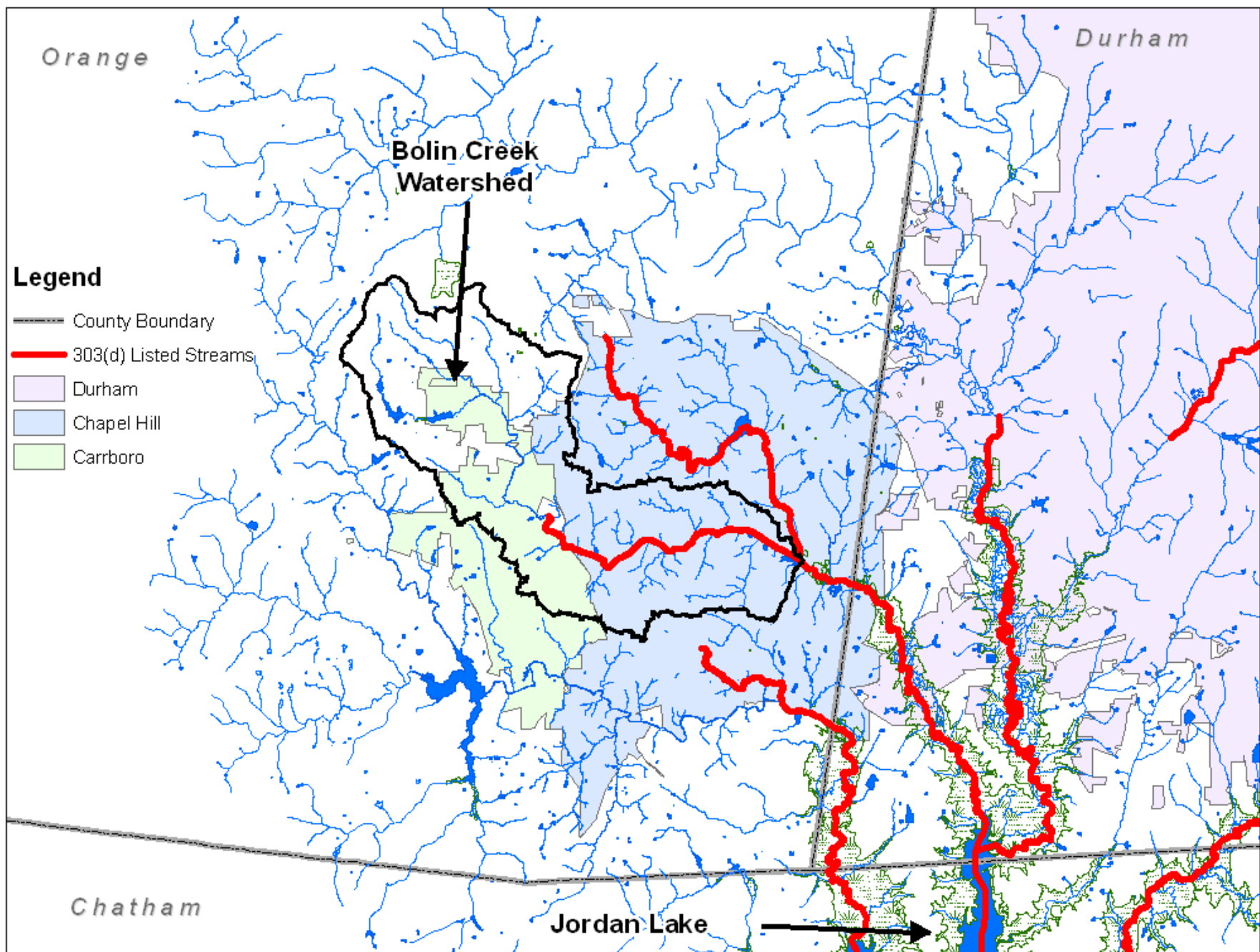


400 Broad Street Inlet close-up - Looking Downstream



### Carrboro Impervious Surface Change

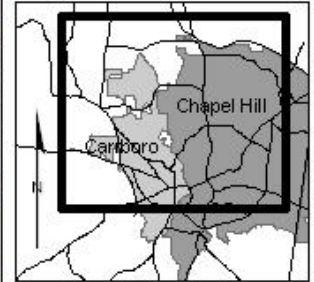
Current Development Previous Development Carrboro Planning Jurisdiction Carrboro Town Limits



# Benthic macroinvertebrate studies\*



# Bolin Creek Watershed



## Legend

-  Bolin Creek Watershed
-  Streams
-  Carrboro Planning
-  Chapel Hill Planning

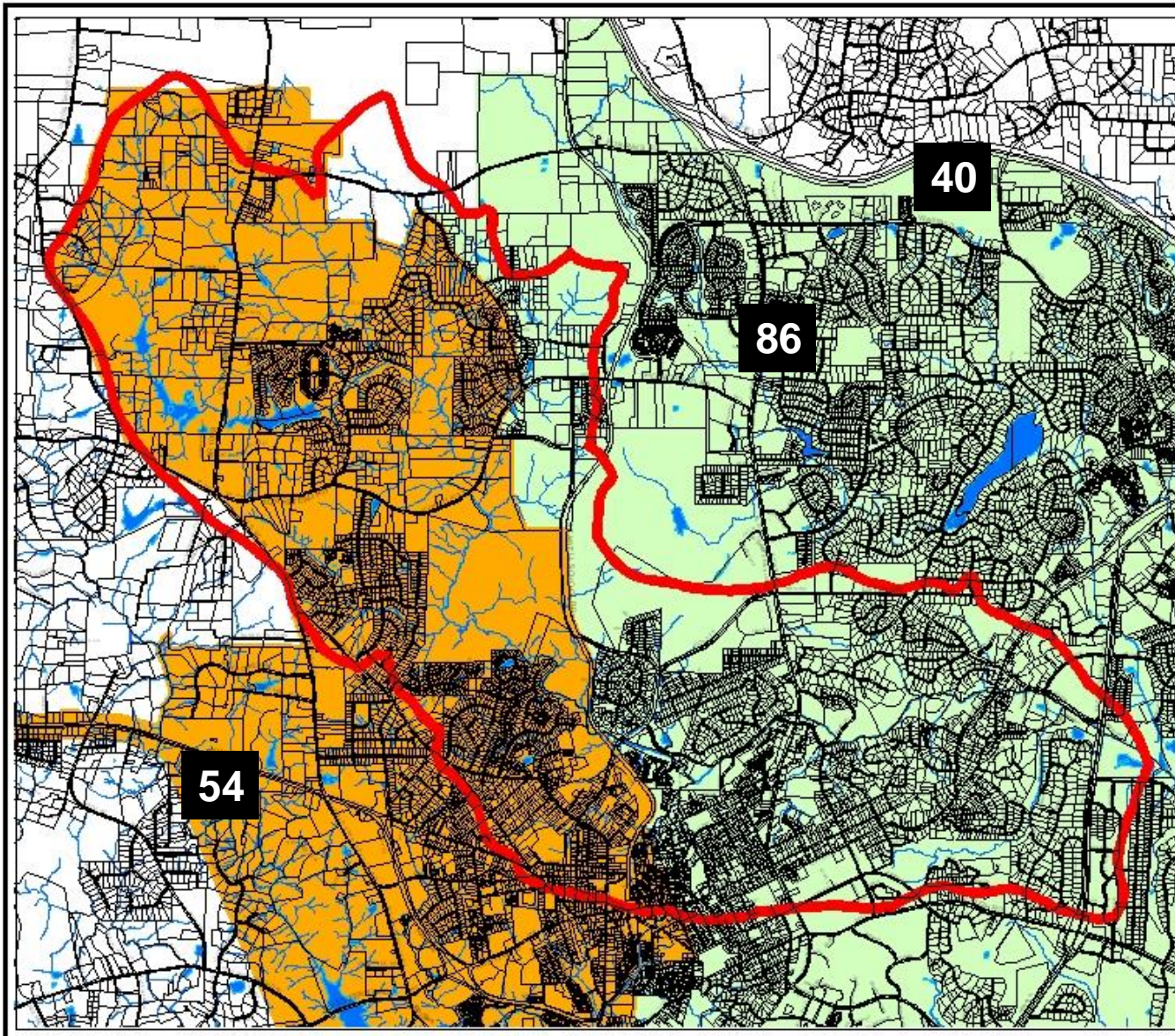
THIS MAP IS NOT A CERTIFIED SURVEY  
NO LIABILITY MAY BE PLACED IN IT  
ACCURACY

The Town of Carrboro assumes no liability  
for damages caused by inaccuracies in  
the map or supporting data and makes no  
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The fact of the inclusion does not constitute  
such a warranty.



TOWN OF CARRBORO  
301 W. Main St.  
Carrboro, NC 27510

Printed Oct 18, 2006



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# BOLIN CREEK WATERSHED RESTORATION PLAN

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NOVEMBER 1, 2012

## Bolin Creek Watershed Restoration



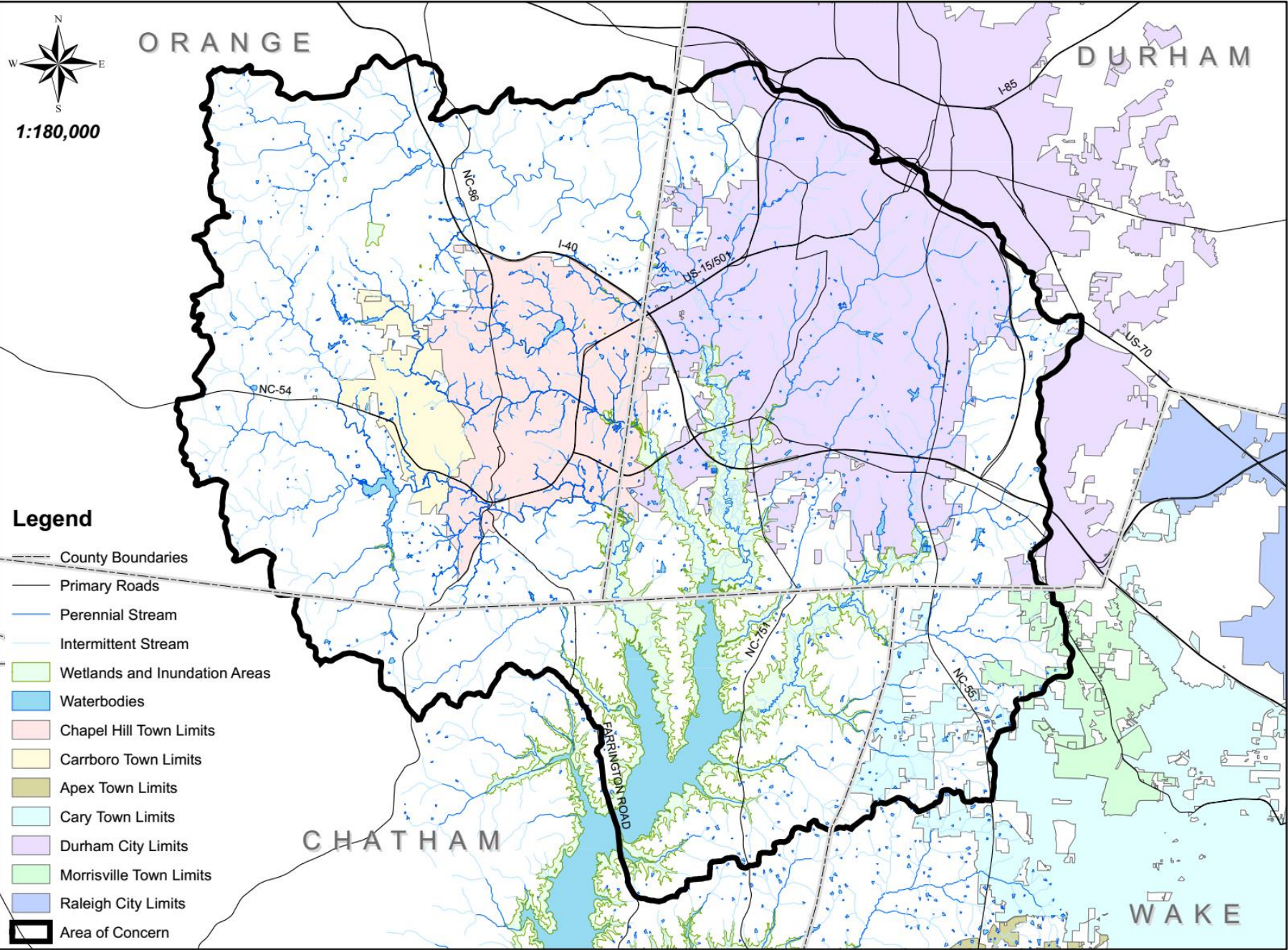


# Jordan Lake Rules\*

- **.0262** Watershed Nutrient Reduction Goals
- **.0263** Nutrient Management
- **.0264** Agriculture
- **.0265** Stormwater Management for New Development
- **.0266** Stormwater Management for Existing Development
- **.0267** Protection of Existing Riparian Buffers
- **.0268** Mitigation for Riparian Buffers
- **.0269** Options for Offsetting Nutrient Loads
- **.0270** Wastewater Discharge Requirements
- **.0271** Stormwater Requirements for State and Federal Entities
- **.0272** Riparian Buffer Mitigation Fees
- **.0311** Cape Fear River Basin (Schedule of Classifications)



# Local Jurisdictions and Basins of the Upper New Hope Arm of Jordan Lake



# Summary

- Carrboro's creeks and downstream waters are impacted by stormwater runoff (as are Carrboro's citizens and the public infrastructure)

Opportunities.....

How can we proactively reduce impacts from existing development?

# 5 Key Points - To be more successful we need to...

- Address uncontrolled runoff from existing development
- Be realistic about what can be achieved in restoring our streams
- Build on our strong stormwater performance standards
- Consider new incentives and requirements for green practices
- Select practices that provide multiple benefits

# Stormwater Pollution Best Practices...\*

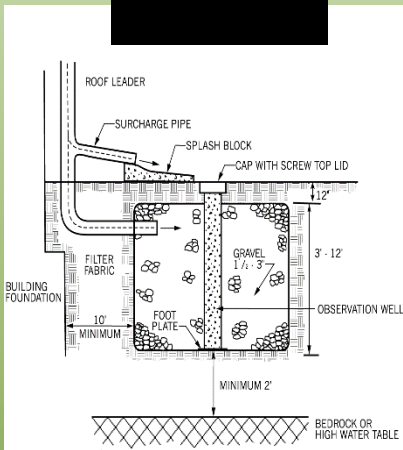
- Divert roof drains to vegetated areas
- Use rain barrels/cisterns
- Convert lawns to natural area
- Vegetate bare areas
- Use environmentally friendly lawn care
- Keep storm drains clean
- Inspect/maintain septic systems
- Pick-up pet waste
- Restore stream buffers
- Support land use & stormwater planning
- Minimize paved areas or use pervious pavement materials
- Wash vehicles on grassy areas

# Neighborhood Streets Retrofits\*

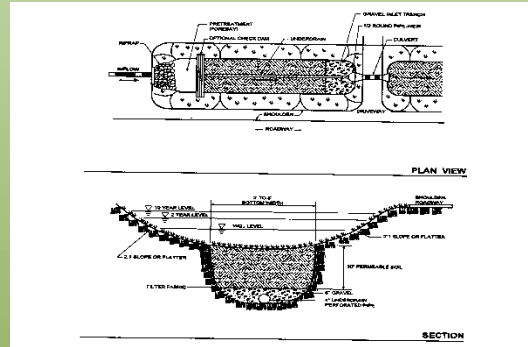


# Landscape enhancements....

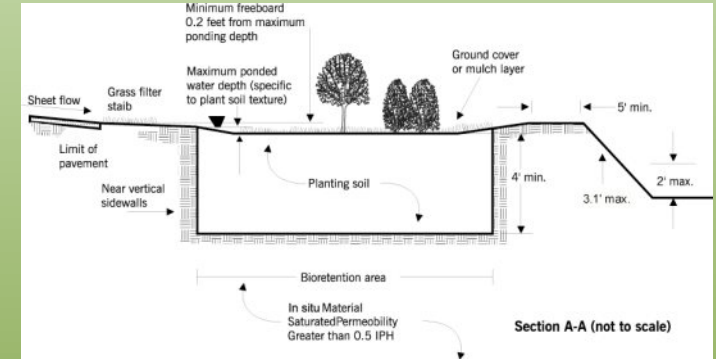
Dry Well



Vegetated Swale



Bioretention Area or Raingarden





# Landscape Enhancements.....



# Public Property Retrofits\*



School micromanaging stormwater throughout the site.



Park stormwater detention basin also serving as playing field.





# Baldwin Park Stream Restoration

SITE 19



### CONCEPTUAL CROSS SECTION



ALTERNATIVE 2 AND 3:  
ADD DISSIPATION POOL AT HEAD OF PROJECT

ALTERNATIVE 2:  
LAY BACK BANKS WITH BANKFULL BENCH  
AND VEGETATE WITH LOW GROWING GRASS

ALTERNATIVE 1:  
LAY BRUSH MATTING ON BOTH BANKS  
AND REVEGETATE WITH LOW-GROWING GRASS

ALTERNATIVE 3:  
LAY BACK BANKS AND MODIFY  
PROFILE AND GEOMETRY

- Legend**
- Stormwater Lines
  - Perennial Stream
  - Intermittent Stream
  - Ephemeral Stream
  - Stream, unknown flow



**AERIAL PHOTO VIEW**  
BOLIN CREEK WATERSHED  
Geomorphic Analysis and Potential Site  
Identification For  
Stormwater Structures and Retrofits

0 25 50 100  
Feet

1 inch equals 50 feet

# Construction



# After Construction



# After construction



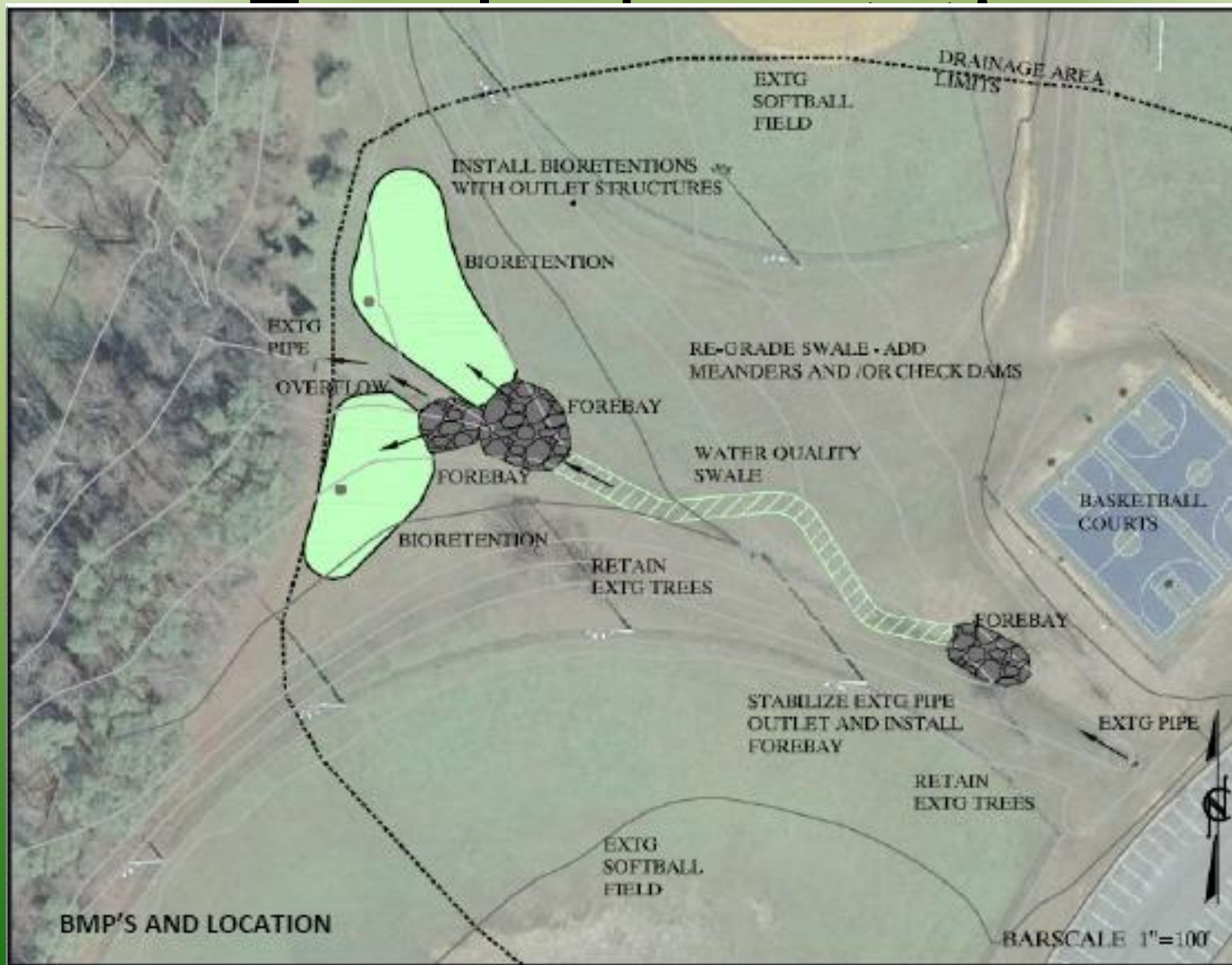




Credit: Dave Otto



# Jordan Lake Existing Development



# Downtown Streetscape Retrofits\*



# Drainage Assistance Program\*

The screenshot shows a web browser window displaying the Town of Chapel Hill website. The address bar shows the URL: [www.townofchapelhill.org/town-hall/departments-services/public-works/stormwater-management/forms-faqs/drainage-assistance](http://www.townofchapelhill.org/town-hall/departments-services/public-works/stormwater-management/forms-faqs/drainage-assistance). The page features the Town of Chapel Hill logo and navigation menus. The main content area is titled "DRAINAGE ASSISTANCE" and includes sections for "What is the Drainage Assistance Program?", "How do I sign up for the Drainage Assistance Program?", "How does the Town decide which drainage assistance projects to undertake?", "My neighbor's stormwater runoff floods my yard! Can you intervene for us?", and "Nearby stream levels are higher than ever after a rainfall. Can the Town dredge or clear them out so they'll drain faster?". A note at the bottom states: "Note: As the amount of impervious surface area increases due to development in local watersheds, streams may flow at increasingly".

Service Directory | Bid Notices | Calendar | News | Contact Us | Jobs | GIS/Maps | Chapel Hill 2020

Search...

TOWN OF CHAPEL HILL

I Want To... > Residents > Businesses > Visitors > Students > Town Hall >

Stormwater Management

- Contact Us
- Stormwater Management Utility & Fees
- Flooding, Drainage, Report a Problem
- Construction - Stormwater Regulations

FAQs

- Stormwater Management FAQs
- DRAINAGE ASSISTANCE**
- Resource Conservation District (RCD) FAQ
- Public Education and Participation
- Know Your Watersheds
- Water Quality
- Prevent Water Pollution
- Links
- Fee Schedule

Town Hall > Departments & Services > Public Works > Stormwater Management > FAQs

## DRAINAGE ASSISTANCE

Font Size: + - Share & Bookmark Feedback Print

The Stormwater Management Division maintains stormwater drains in public rights-of-way. Property owners are responsible for maintaining stormwater drains and structures on private property. In some instances, shared responsibility exists and a project can be evaluated for the Drainage Assistance Program. Regardless of the situation, stormwater engineers will visit with property owners to evaluate problems and share technical advice.

**What is the Drainage Assistance Program?**  
Property owners with drainage problems may receive cost-sharing opportunities and assistance from the Town including technical advice, engineering design, maps, reports, construction services and project inspection depending on the cause of the drainage problem and the scope of the work. Drainage problems involving both public and private property are typically handled cooperatively by the Town and the property owner through the Drainage Assistance Program.

**How do I sign up for the Drainage Assistance Program?**  
Call the Stormwater Management Office at 919-969-7246 or email us at [stormwater@townofchapelhill.org](mailto:stormwater@townofchapelhill.org) to describe your drainage problem. Stormwater staff will schedule a time to meet with you onsite to evaluate your situation.

**How does the Town decide which drainage assistance projects to undertake?**  
Each project is prioritized according to a ranking form developed for this program. The projects that score the highest get first priority, based on available funds.

**My neighbor's stormwater runoff floods my yard! Can you intervene for us?**  
Drainage problems stemming from private property and/or associated with a dispute between two private property owners must be resolved by the property owner(s). If the problem involves a stormwater management facility or feature that was required by Town permit, the responsible party (e.g. homeowners' association) needs to undertake whatever measures necessary to correct the problem.

In private disputes the Town can provide technical assistance and/or information on upstream contributing areas, flow paths of streams and storm sewer lines, soils, topography, and other hydrologic information associated with the problem. Private consulting engineers and contractors can analyze situations and suggest solutions such as waterproofing, drains, ditches, and other methods. Most significant drainage improvements would require a Town development permit obtained through the Planning Department.

If regulatory compliance is involved, the Town may issue a notice of violation requiring that mitigation measures be taken by the responsible party or fines will be levied. Where stormwater is flowing from construction sites onto private property, the Town will investigate to ensure that the construction activity is in compliance with the development permit and associated regulations.

**Nearby stream levels are higher than ever after a rainfall. Can the Town dredge or clear them out so they'll drain faster?**  
The Stormwater drainage crew periodically inspects and, if necessary, cleans debris blockages out of accessible segments of Little, Bolin, Booker and Morgan Creeks. Any dredging or channel work requires a host of expensive and time-consuming permits, both State and Federal, and does not always reduce flooding. DO NOT ATTEMPT TO DREDGE OR RESHAPE A CREEK BY YOURSELF! IT IS AGAINST THE LAW without approved plans and permits.

Note: As the amount of impervious surface area increases due to development in local watersheds, streams may flow at increasingly

State/Federal

Federal Clean Water Act passed

Jordan Lake declared nutrient sensitive

Jordan Lake impounded

1970

1972

1974

1976

1978

1980

1982

1984

Town

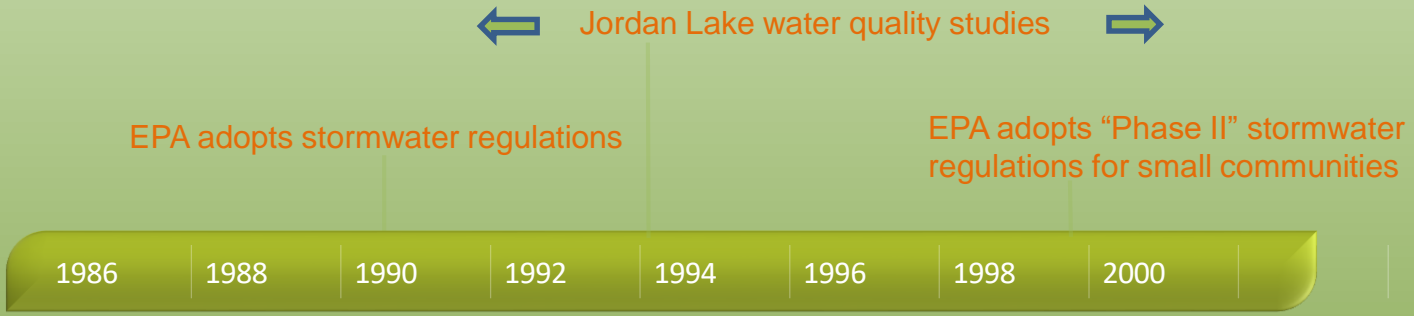
Land Use Ordinance adopted

Drainage policy adopted

Watershed protection regulations begin

Joined National Flood Insurance Program

State/Federal



Town



State/Federal

← Jordan Lake studies, stakeholder process, rulemaking →

Jordan Lake rules adopted

State studies of creek water quality and management

Bolin Creek impaired listing extends to Carrboro

2000

2002

2004

2006

2008

2010

Benthic monitoring begins

Bolin Creek Watershed Restoration Team formed

Bolin Creek geomorphic study

Bolin Creek 319 grants begin

Town

NPDES Permit issued

Chapel Hill forms stormwater utility

LUO buffer provisions updated



# Carrboro's NPDES Permit\*

**Public Education and Outreach**

**Public Involvement and Participation**

 **Illicit Discharge Detection and Elimination**

**Construction Site Stormwater Runoff Control**

 **Post-Construction Storm Water Management\***

**Pollution Prevention/Good Housekeeping for  
Municipal Operations**





State/Federal

Jordan Lake nutrient allocation/Solar Bee studies;  
NSAB formed; stormwater rules delayed (2x)

Jordan Lake stormwater  
rules revisited



Town

NPDES permit  
reissued

319 grants  
completed

Bolin Watershed  
Restoration Plan

LUO stormwater  
volume provision

CIP updates

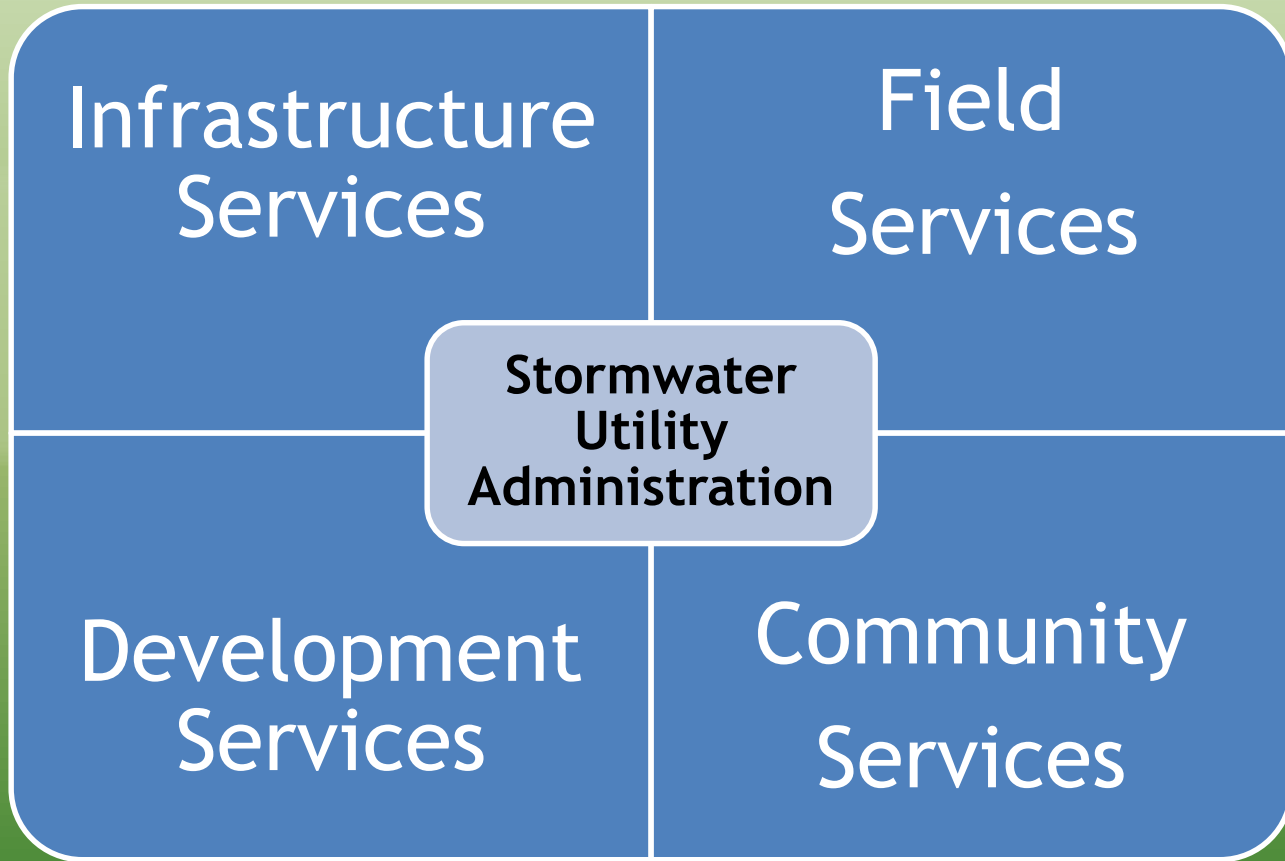
Studies of  
flood/drainage  
impacts

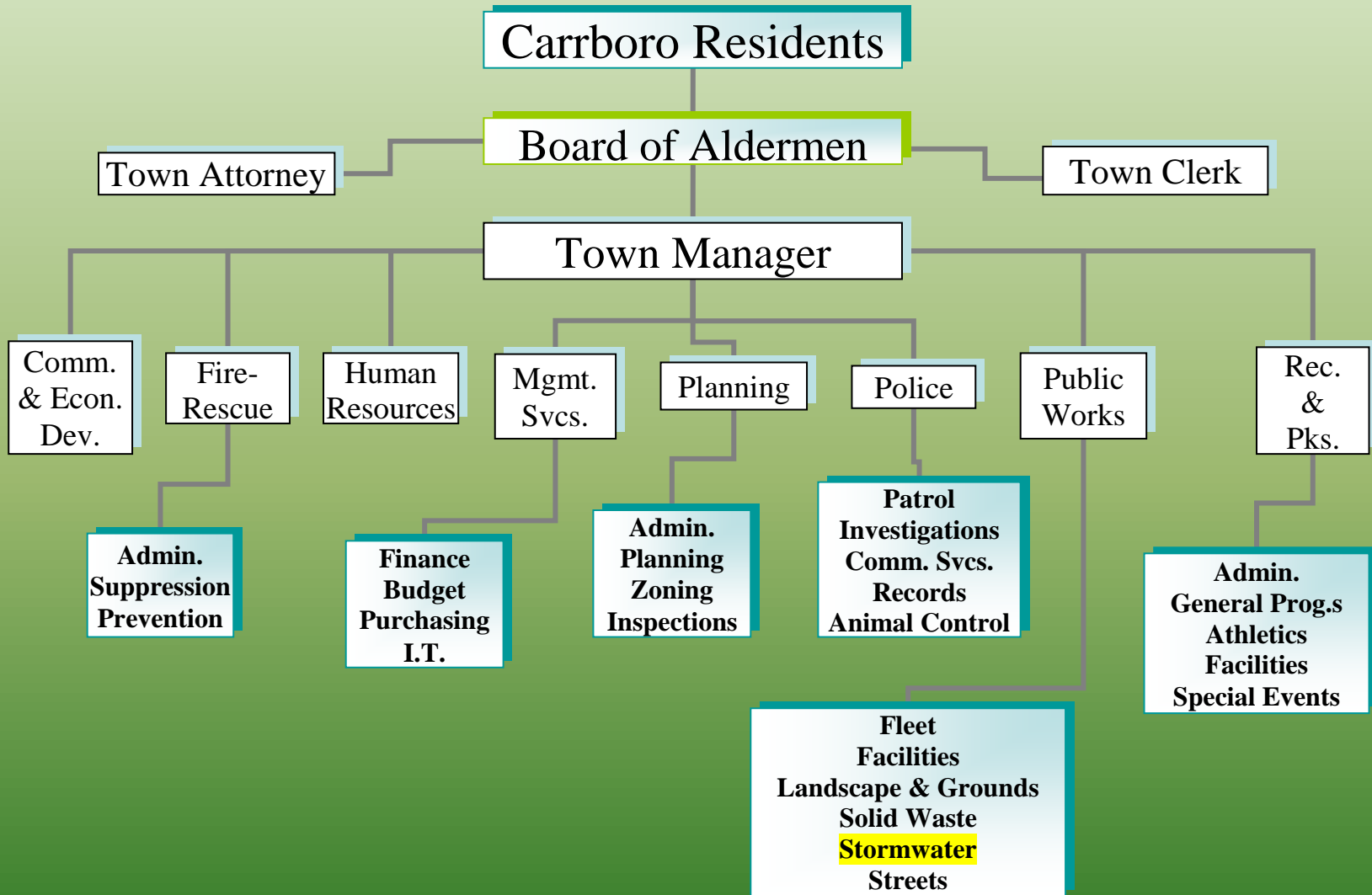
Stormwater Utility,  
Enterprise Fund

NPDES permit  
reissued

FEMA grant application

Caring for Creeks Symposium





# Take home.....

- Challenges with impacts to creeks, Jordan Lake and public and private property and infrastructure
- There are related regulatory requirements
  - Additional efforts are needed for NPDES permit
  - Bolin Creek watershed restoration initiative can: help avoid new regulatory burdens, lead by example; and create a restoration (rather than protection) based paradigm
  - Requirements under the Jordan Rules will be revisited within the next two years. Town has identified \$4m of capital projects; these have benefits beyond restoring water quality in Jordan Lake.
- New development stormwater requirements exceed minimum state requirements

# Take home...

- More capacity and dedicated funding are needed
  - This is why Carrboro is implementing a Stormwater Utility and has formed the Stormwater Advisory Commission
- Next steps/front burner
  - Figure out how much it will cost
  - Outreach and education on why this is needed and what new revenue will provide
  - Adopt a rate structure to collect new/dedicated funding
  - Implement and administer

**TOWN OF CARRBORO**  
NORTH CAROLINA

**STORMWATER UTILITY**  
**RATE STUDY**

**MARCH 2, 2018**

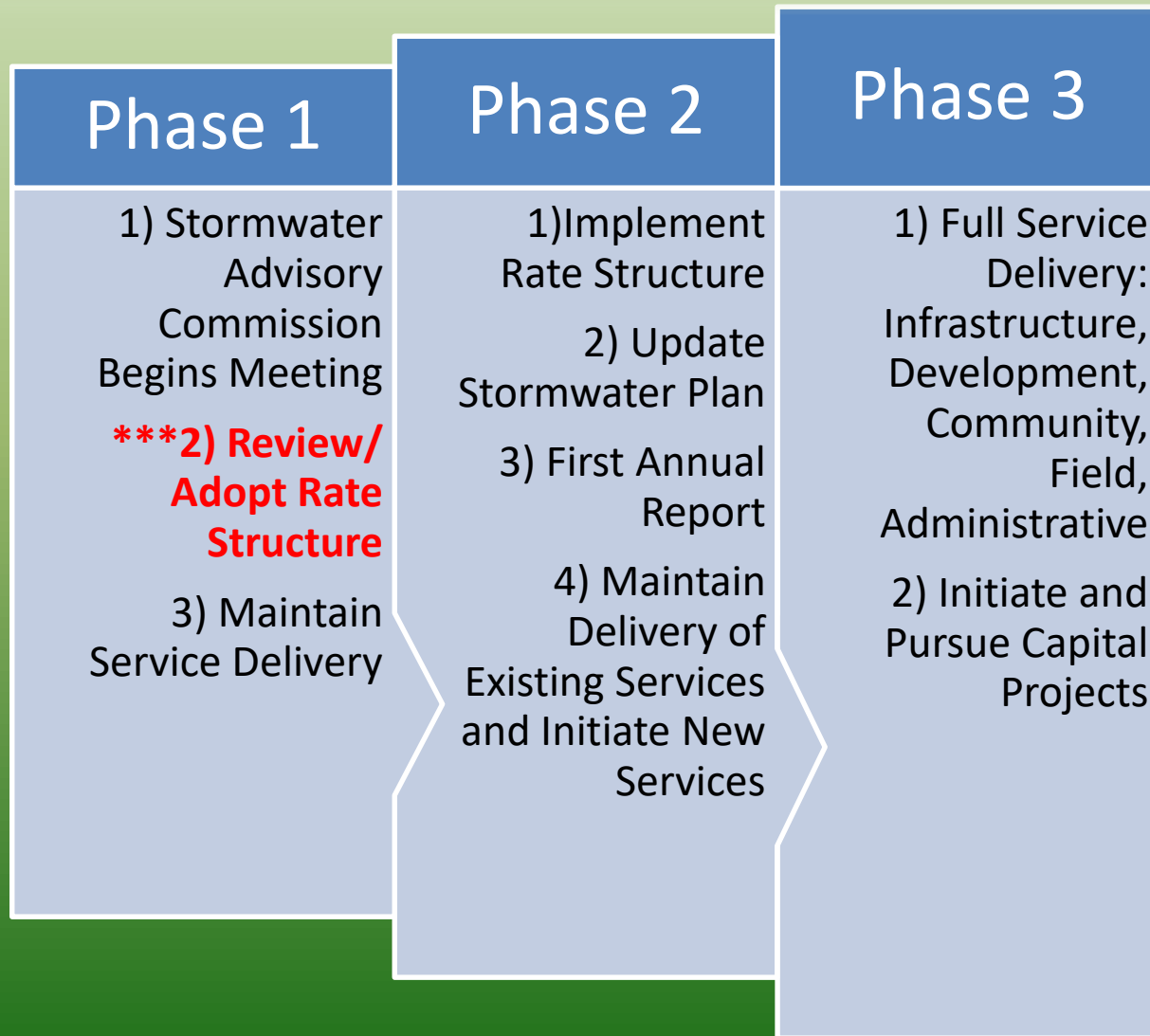
**BOARD OF ALDERMEN**

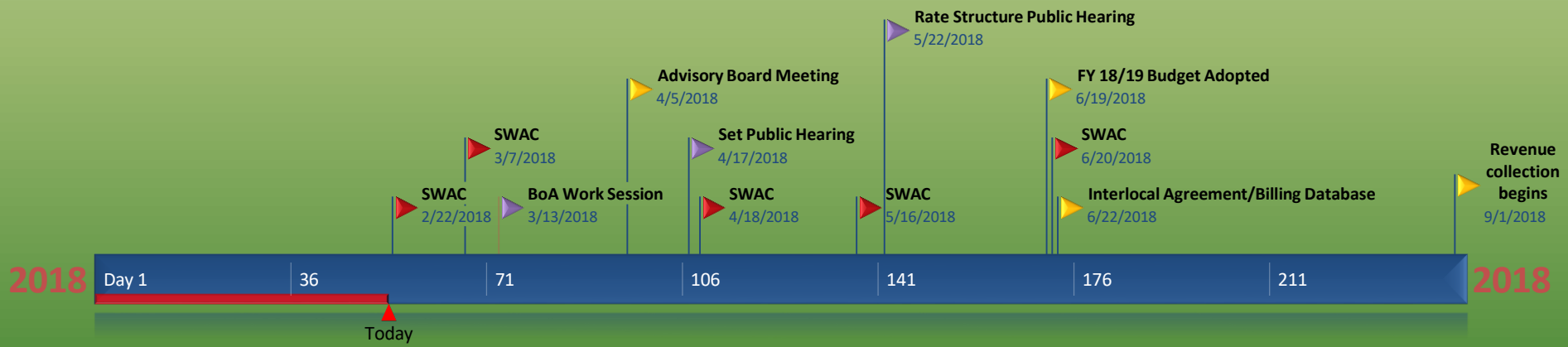
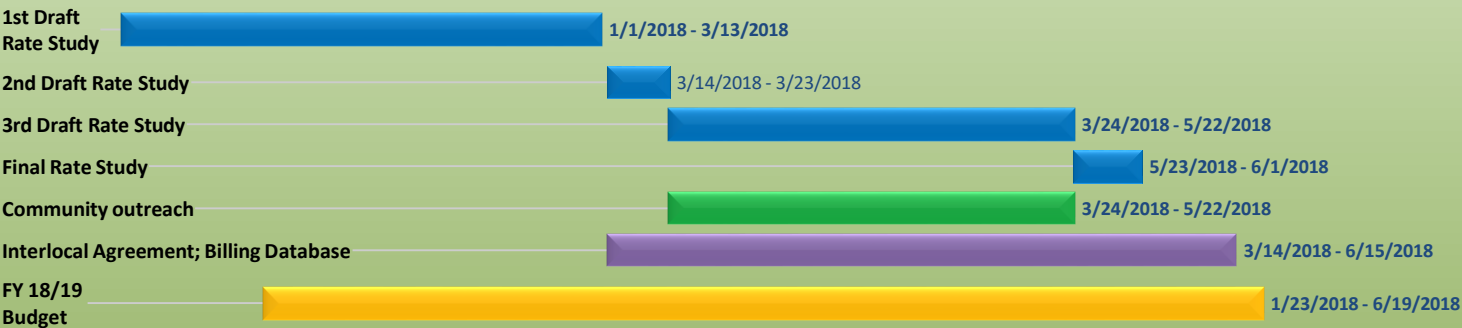
LYDIA LAVELLE, MAYOR  
BETHANY CHANEY, ALDERMAN  
BARBARA FOUSHEE, ALDERMAN  
JACQUELYN GIST, ALDERMAN  
RANDEE HAVEN-O'DONNELL, ALDERMAN  
DAMON SEILS, ALDERMAN  
SAMMY SLADE, ALDERMAN

**STAFF**

DAVID ANDREWS, TOWN MANAGER  
ARCHE MCADOO, FINANCE DIRECTOR  
JOE GUCKAVAN, PUBLIC WORKS DIRECTOR  
RANDY DODD, STORMWATER UTILITY MANAGER

# 2-5 year timeline







# QUESTIONS

